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Results Framework Document
for
Department of Land Resources

(2010-2011)

Section 1: Vision, Mission, Objectives and Functions

Vision

Vision

The vision of the Department encompasses an effective land use policy which ensures optimum utilization of rainfed/degraded lands for enhancing sustainable productivity, optimum utilization of wastelands, efficient property record management systems, an accurate land information system and clear titles to property, thus ensuring proper land management and land information system (LIS) in the country.

Mission

Mission

The mission of the Department is to ensure sustainable development of rainfed cultivable and degraded lands through a participatory approach by involving the stakeholders in decision making in the watershed development programmes. It makes a concerted effort to enhance the productivity of wastelands thereby enhancing livelihood opportunities in rural areas.

The Department also has the mission to put in place effective agrarian reforms, including an efficient land use policy, and a transparent Land Records Management System (LRMS) with the aim of bringing in the system of conclusive titling and title guarantee. The LRMS will provide the foundation for building an accurate LIS for the entire country.

Objectives

- 1 To increase productivity of rainfed/degraded land through the process of integrated watershed management.
- 2 To support the States/UTs for implementation of National Land Records Modernization Programme (NLRMP)

Section 1: Vision, Mission, Objectives and Functions

with the aim of ushering in the Conclusive Titling system and laying the foundation for building an LIS.

- 3 To administer land reforms and other related matters relating to land such as administration of the Land Acquisition Act, 1894, The National Rehabilitation and Resettlement Policy of 2007, The Registration Act, 1908, etc.
- 4 To launch National Mission on Bio-Diesel demonstration phase with the propagation of bio-fuel plantations primarily on wastelands, based on the assessment of plantations already undertaken in the country.

Functions

- 1 Land reforms, land tenure, land records, consolidation of holdings and other related matters.
- 2 Implementation of watershed programme for development of rainfed/degraded areas.
- 3 Promotion of rural livelihoods through watershed programme.
- 4 Guide and facilitate States to modernize land record management & build up a land information system.
- 5 Facilitate States efforts to usher in conclusive titling system.
- 6 Administration of Land Acquisition Act, 1894 (1 of 1894) and matters relating to acquisition of land for purposes of the Union.
- 7 To facilitate adoption of policy for Rehabilitation & Resettlement of displaced people.
- 8 Evaluation of the existing bio-fuel cultivation in the country and launching of demonstration phase of Bio-fuel Mission based on the evaluation result.

Section 2: Inter se Priorities among Key Objectives, Success indicators and Targets

Objective	Weight	Action	Success Indicator	Unit	Weight	Target / Criteria Value				
						Excellent	VeryGood	Good	Fair	Poor
						100%	90%	80%	70%	60%
1 To increase productivity of rainfed/degraded land through the process of integrated watershed management.	62.00	Sanction of new projects under IWMP in Phase-I	Achieving target of 85.00 lakh Ha. by 31.3.2011	Lakh ha.	20.00	85	75	65	55	45
		Release of final installment of central share of on-going projects	Timely release of final installment for completion of 250 on-going IWDP projects	No.of projects	5.00	250	225	200	175	150
			Timely release of final installment for completion of 2800 on-going DPAP projects	No.of projects	5.00	2800	2520	2240	1960	1680
			Timely release of final installment for completion of 2200 on-going DDP projects	No.of projects	5.00	2200	1980	1760	1540	1320
			Completing coverage of 14 lakh ha under DPAP projects	Lakh ha.	5.00	14	12.6	11.2	9.8	8.4
			Completing coverage of 11 lakh ha under DDP projects	Lakh ha.	5.00	11	9.9	8.8	7.7	6.6
			Completing coverage of 12.5 lakh ha under IWDP projects	Lakh ha.	5.00	12.5	11.25	10	8.75	7.5
			Closing of identified non-performing projects	Closing of identified non-performing 1829 DPAP projects	No.of projects	3.00	1829	1646	1463	1280
		Closing of identified non-performing 141 DDP projects		No.of projects	1.00	141	127	113	99	85
		Closing of identified non-performing 45 IWDP projects		No.of projects	1.00	45	41	36	32	27
		Capacity building of stakeholders in watershed development programme	Organizing 35 Training Programmes	Number	2.50	35	31	28	24	21
			Imparting training to 1000 persons	Number	2.50	1000	930	840	720	630

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Objective	Weight	Action	Success Indicator	Unit	Weight	Target / Criteria Value				
						Excellent	VeryGood	Good	Fair	Poor
						100%	90%	80%	70%	60%
		MIS for IWMP	Preparing the appropriate software and putting the MIS online.	Date	2.00	31/01/2011	15/02/2011	28/02/2011	15/03/2011	31/03/2011
2 To support the States/UTs for implementation of National Land Records Modernization Programme (NLRMP) with the aim of ushering in the Conclusive Titling system and laying the foundation for building an LIS.	25.00	Scrutiny and approval by the Sanctioning Committee, of proposals received from States/UTs, which are complete in all respects	Average number of days taken to evaluate and approve the proposals	Number	5.00	45	60	75	80	90
		Release of funds	Number of Districts to be covered	Number	5.00	40	35	30	25	20
			Number of NLRMP Cells	Number	5.00	10	8	6	4	2
		MIS for NLRMP	Preparing the appropriate software and putting the MIS online.	Date	5.00	31/01/2011	15/02/2011	28/02/2011	15/03/2011	31/03/2011
		Drafting the Model Titling Act	Circulation of the Draft Model Titling Act among States/UTs and other stakeholders	Date	5.00	31/07/2010	31/08/2010	30/09/2010	31/10/2010	30/11/2010
* Efficient Functioning of the RFD System	5.00	Timely submission of Draft for Approval	On-time submission	Date	2.00	05/03/2010	08/03/2010	09/03/2010	10/03/2010	11/03/2010
		Timely submission of Results	On- time submission	Date	1.00	02/05/2011	03/05/2011	04/05/2011	05/05/2011	06/05/2011
		Finalize a Strategic Plan	Finalize the Strategic Plan for next 5 years	Date	2.00	10/12/2010	15/12/2010	20/12/2010	24/12/2010	31/12/2010
* Improving Internal Efficiency / Responsiveness / Service delivery of Ministry / Department	6.00	Develop RFDs for all Responsibility Centers (Subordinate Offices, Attached Offices, Autonomous Bodies)	Percentage of RCs covered	%	2.00	100	95	90	85	80
		Implementation of Sevottam	Create a Sevottam compliant to implement, monitor and review Citizen's Charter	Date	1.00	01/10/2010	05/10/2010	11/10/2010	15/10/2010	20/10/2010

* Mandatory Objective(s)

Section 2: Inter se Priorities among Key Objectives, Success indicators and Targets

Objective	Weight	Action	Success Indicator	Unit	Weight	Target / Criteria Value				
						Excellent	VeryGood	Good	Fair	Poor
						100%	90%	80%	70%	60%
			Create a Sevottam Compliant system to redress and monitor public Grievances	Date	1.00	01/10/2010	05/10/2010	11/10/2010	15/10/2010	20/10/2010
			Independent Audit of Implementation of Citizen's Charter	%	1.00	100	95	90	85	80
			Independent Audit of implementation of public grievance redressal system	%	1.00	100	95	90	85	80
* Ensuring compliance to the Financial Accountability Framework	2.00	Timely submission of ATNS on Audit Paras of C&AG	Percentage of ATNS submitted within due date (4 months) from date of presentation of Report to Parliament by CAG during the year.	%	0.50	100	90	80	70	60
		Timely submission of ATRs to the PAC Sectt. on PAC Reports.	Percentage of ATRs submitted within due date (6 months) from date of presentation of Report to Parliament by PAC during the year.	%	0.50	100	90	80	70	60
		Early disposal of pending ATNs on Audit Paras of C&AG Reports presented to Parliament before 31.3.2010.	Percentage of outstanding ATNs disposed off during the year.	%	0.50	100	90	80	70	60
		Early disposal of pending ATRs on PAC Reports presented to Parliament before 31.3.2010	Percentage of outstanding ATRs disposed off during the year.	%	0.50	100	90	80	70	60

* Mandatory Objective(s)

Section 3: Trend Values of the Success Indicators

Objective	Action	Success Indicator	Unit	Actual Value for FY 08/09	Actual Value for FY 09/10	Target Value for FY 10/11	Projected Value for FY 11/12	Projected Value for FY 12/13
1 To increase productivity of rainfed/degraded land through the process of integrated watershed management.	Sanction of new projects under IWMP in Phase-I	Achieving target of 85.00 lakh Ha. by 31.3.2011	Lakh ha.	--	62.99	85.00	87.40	95.00
	Release of final installment of central share of on-going projects	Timely release of final installment for completion of 250 on-going IWDP projects	No.of projects	98	196	250	800	378
		Timely release of final installment for completion of 2800 on-going DPAP projects	No.of projects	1044	2532	2800	4500	6998
		Timely release of final installment for completion of 2200 on-going DDP projects	No.of projects	1323	1703	2200	4200	2499
		Completing coverage of 14 lakh ha under DPAP projects	Lakh ha.	5.22	12.66	14	22.5	34.99
		Completing coverage of 11 lakh ha under DDP projects	Lakh ha.	6.615	8.515	11	21	12.5
		Completing coverage of 12.5 lakh ha under IWDP projects	Lakh ha.	4.9	11.94	12.5	40	18.99
		Closing of identified non-performing projects	Closing of identified non-performing 1829 DPAP projects	No.of projects	--	--	1829	--
	Closing of identified non-performing 141 DDP projects		No.of projects	--	--	141	--	--
	Closing of identified non-performing 45 IWDP projects		No.of projects	--	--	45	--	--
	Capacity building of stakeholders in watershed development programme	Organizing 35 Training Programmes	Number	21	33	35	45	55

Section 3: Trend Values of the Success Indicators

Objective	Action	Success Indicator	Unit	Actual Value for FY 08/09	Actual Value for FY 09/10	Target Value for FY 10/11	Projected Value for FY 11/12	Projected Value for FY 12/13
		Imparting training to 1000 persons	Number	628	933	1000	1350	1500
	MIS for IWMP	Preparing the appropriate software and putting the MIS online.	Date	--	--	31/01/2011	--	--
2 To support the States/UTs for implementation of National Land Records Modernization Programme (NLRMP) with the aim of ushering in the Conclusive Titling system and laying the foundation for building an LIS.	Scrutiny and approval by the Sanctioning Committee, of proposals received from States/UTs, which are complete in all respects	Average number of days taken to evaluate and approve the proposals	Number	--	--	45	45	45
	Release of funds	Number of Districts to be covered	Number	69	72	40	45	45
		Number of NLRMP Cells	Number	--	6	10	15	20
	MIS for NLRMP	Preparing the appropriate software and putting the MIS online.	Date	--	--	31/01/2011	--	--
	Drafting the Model Titling Act	Circulation of the Draft Model Titling Act among States/UTs and other stakeholders	Date	--	--	31/07/2010	--	--
* Efficient Functioning of the RFD System	Timely submission of Draft for Approval	On-time submission	Date			--	--	--
	Timely submission of Results	On- time submission	Date			--	--	--
	Finalize a Strategic Plan	Finalize the Strategic Plan for next 5 years	Date			--	--	--
* Improving Internal Efficiency / Responsiveness / Service delivery of Ministry / Department	Develop RFDs for all Responsibility Centers (Subordinate Offices, Attached Offices, Autonomous Bodies)	Percentage of RCs covered	%			--	--	--

* Mandatory Objective(s)

Section 3: Trend Values of the Success Indicators

Objective	Action	Success Indicator	Unit	Actual Value for FY 08/09	Actual Value for FY 09/10	Target Value for FY 10/11	Projected Value for FY 11/12	Projected Value for FY 12/13
	Implementation of Sevottam	Create a Sevottam compliant to implement, monitor and review Citizen's Charter	Date			--	--	--
		Create a Sevottam Compliant system to redress and monitor public Grievances	Date			--	--	--
		Independent Audit of Implementation of Citizen's Charter	%			--	--	--
		Independent Audit of implementation of public grievance redressal system	%			--	--	--
* Ensuring compliance to the Financial Accountability Framework	Timely submission of ATNS on Audit Paras of C&AG	Percentage of ATNS submitted within due date (4 months) from date of presentation of Report to Parliament by CAG during the year.	%			--	--	--
	Timely submission of ATRs to the PAC Sectt. on PAC Reports.	Percentage of ATRs submitted within due date (6 months) from date of presentation of Report to Parliament by PAC during the year.	%			--	--	--
	Early disposal of pending ATNs on Audit Paras of C&AG Reports presented to Parliament before 31.3.2010.	Percentage of outstanding ATNs disposed off during the year.	%			--	--	--
	Early disposal of pending ATRs on PAC Reports	Percentage of outstanding ATRs disposed off during	%			--	--	--

* Mandatory Objective(s)

Section 3: Trend Values of the Success Indicators

Objective	Action	Success Indicator	Unit	Actual Value for FY 08/09	Actual Value for FY 09/10	Target Value for FY 10/11	Projected Value for FY 11/12	Projected Value for FY 12/13
	presented to Parliament before 31.3.2010	the year.						

* Mandatory Objective(s)

Section 4: Description and Definition of Success Indicators and Proposed Measurement Methodology

The success indicators in watershed programme and NLRMP are as under:

Watershed Programme

1. Area coverage - Target has been kept in terms of new projects launched covering area in Lakh Hectare.

1. Timely release of final instalment for completion of ongoing projects- The Department has kept two units, namely, number of projects completed and area covered, under this success indicator. The ATF advised the Department to include livelihood created and productivity enhanced as additional units of the success indicator. The MIS of the pre-IWMP Watershed Division does not capture these features as water-harvesting structures formed the core part of the scheme. It is, therefore, not feasible for the Department to include them as measurable parameters.

1. Capacity building of stakeholders under IWMP– Number of training programmes to be organized and persons trained have been kept as success indicators.

1. MIS under IWMP – It is important to monitor physical and financial progress as well as the quality of the implementation of the programme and hence an elaborate MIS has been sought to be put online for reporting by the States. The formats for the MIS have already been prepared and sent to NIC for making them online. This activity is likely to be completed by 31st January, 2011 and, hence, date has been taken to be the success indicator.

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NLRMP

5. In NLRMP, the proposals received from the States/UTs are scrutinized and submitted to the Project Sanctioning & Monitoring Committee. The proposals are complex in nature due to the numerous activities under the Programme and require detailed scrutiny, especially with reference to the funds released in the past. Therefore, the average number of days it takes to scrutinize the proposals received from the States/UTs and their approval by the Project Sanctioning Committee, is taken as a success indicator for this Programme.

1. In NLRMP, the district is the unit of implementation as envisaged in the programme. Therefore, sanction of projects district-wise is the indicator of success for implementation of the programme.

1. Training and capacity building are the cornerstones for achieving success under the NLRMP. Since the revenue laws are State-specific, it is necessary that the State Training institutions are upgraded and oriented to give comprehensive training for the NLRMP. Therefore, it has been proposed to set up NLRMP cells in the relevant training institutions in the States/UTs. The number of cells proposed to be set up has been taken to be the indicator of success.

1. It is important to monitor physical and financial progress as well as the quality of the implementation of the programme and hence an elaborate MIS has been sought to be put online for reporting by the States/UTs. The formats for the MIS have already been prepared and sent to NIC for making them online. This activity is likely to be complete^d by 31st January, 2011 and, hence, date has been taken to be the

Section 4: Description and Definition of Success Indicators and Proposed Measurement Methodology

success indicator.

1. The aim of NLRMP is to usher in the Titling system in the country instead of the present deeds and “presumptive” titling system. Since “land” is a State subject under the Constitution, the Titling Act would have to be passed by each State legislature for the State. The Central Government can lend a helping hand by providing a model Titling Act which can then be suitably adopted by States/UTs. Hence, one of the activities indicated is drafting of the Model Titling Act which the Department hopes to do by 31st July, 2010. The date has, therefore, been chosen as an indicator or success.

The R&R Bill and the Land Acquisition (Amendment) Bill

10. The R&R Bill, 2007 and the Land Acquisition (Amendment) Bill, 2007 were passed by the Lok Sabha on 25.02.2009 and tabled in the Rajya Sabha on 26.02.2009. However, they lapsed with the dissolution of the 14th Lok Sabha. The R&R Bill, 2009 and the LA (A) Bill, 2009 have been sent to the Lok Sabha Secretariat on 5th August, 2009. Hence, there are no quantifiable deliverables at this stage.

The Bio-diesel Mission

11. On 23.7.2009, the Cabinet took the following decision:

“The demonstration phase can be taken up only after an assessment is carried out of the plantation work already undertaken in the country and positive feedback received, and availability of budget.”

Action is being taken as per the Cabinet decision. Thereafter, the findings will be placed before the Cabinet for a final decision. Hence, at present, there are no deliverables.

No subordinate offices to develop RFD

12. In the Mandatory Success indicators, for the objective of improving internal efficiency/ responsiveness/ service delivery of ‘Ministry/ Department’, there is an action under banner of Develop RFDs for all Responsibility Centres, (Subordinate Offices) for which 2% weightage has been kept. This Department does not have any Subordinate Offices etc. for which RFD is to be developed. Therefore, the 2% weightage may be assigned to the other objective of the efficient functioning of RFD System.

Section 5: Specific Performance Requirements from other Departments

1 Since the IWMP is to be implemented by State Governments/State Level Nodal Agencies (SLNAs) their involvement and support is absolutely crucial. In Watershed Management Programme, appropriate technical support from National Rainfed Area Authority (NRAA) has a very important role to play. The institutions selected to do training and capacity building are important stakeholders for conducting training programmes. Funds have been released to NIC for development of MIS for IWMP. So, bringing the MIS online as per the time frame is contingent on the timely action taken by NIC.

2 NLRMP is a demand driven Centrally sponsored scheme which is being implemented by the States and UTs. Frequent transfers in the States/UTs of personnel trained in NLRMP hampers the smooth progress of the programme. So, the States/UTs play a critical role in the success of the programme.

3 The training institutions are important stakeholders for installing NLRMP cells dedicated to training for this programme.

4 Funds have been released to NIC for development of MIS for NLRMP. So, bringing the MIS online as per the time frame is contingent on the timely action taken by NIC.

5 The role of the Planning Commission is critical in providing adequate and timely budgetary support.

6 Compared to other schemes, survey and settlement is by its very nature a slow moving programme. However, erratic cuts in the budget de-motivate and embarrass the Department as it is unable to fulfill its commitments. Therefore, the Department of Expenditure plays a crucial role in enabling the programme to be smoothly implemented. If the Department has projects in hand, the budget should not be slashed without discussion with the Secretary of the Department.

7 The timely inputs from the Law and Legislative Departments will be crucial for finalizing the model Titling Act.

8 From time to time, officers are transferred from the Department but replacements take time to be posted in their place. This results in a dip in the performance of the Department which is already under-staffed as compared with the increase in its activities. The DoPT, therefore, plays a crucial role in ensuring that the Department achieves its objectives.

List of Acronyms

(In order of occurrence)

Section 5: Specific Performance Requirements from other Departments

1. LIS – Land Information System
2. LRMS – Land Records Maintenance System
3. NLRMP – National Land Records Modernization Programme
4. IWMP – Integrated Watershed Management Programme
5. DPAP – Drought Prone Areas Programme
6. DDP – Desert Development Programme
7. IWDP – Integrated Wastelands Development Programme
8. MIS – Management Information System
9. UT – Union Territory
- 10.RC – Responsibility Centre
- 11.DoPT – Department of Personnel & Training
